Message Text

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ORIGIN EB-07

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 COME-00 STR-01

TRSE-00 SSO-00 NSCE-00 INRE-00 SP-02 AID-05 NSC-05

CIEP-01 SS-15 OMB-01 CEA-01 CIAE-00 INR-07 NSAE-00

L-02 H-02 TAR-01 FRB-03 XMB-02 OPIC-03 LAB-04 SIL-01

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DRAFTED BY EB/OT/TA:BREDECKER:CLJ
APPROVED BY EB/ITP:MWGLITMAN
EA/ANP:HLANGE

EB/FTD:MSMITH ----- 000639

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E.O. 11652: N/A

EA/EP:AGEBER COMMERCE:DBLACK

STR:ELAPP TREAS:MCHAVES

TAGS: ETRD, AS

SUBJECT: AUSTRALIAN TRADE POLICY

REF: (A) CANBERRA 628(NOTAL); (B) CANBERRA 455(NOTAL); (C) CANBERRA 1496(NOTAL); (D) CANBERRA 1498(NOTAL); (E) CANBERRA 1516(NOTAL); (F) STATE 1803 LIMITED OFFICIAL USE

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- 1. MISSION OECD REQUESTED TO ADVISE UNDER SECRETARY ROBINSON OF LATEST AUSTRALIAN IMPORT RESTRICTIONS RECOMMENDING THAT HE BRING THEM TO ATTENTION OF OECD XCSS MEMBERS IN A MANNER MOST APPROPRIATE TO CONVEY SERIOUSNESS OF U.S. CONCERN. FACT THAT LATEST TEXTILE AND STEEL MEASURES WERE ANNOUNCED AT TIME RENEWAL OF OECD TRADE PLEDGE AND POSSIBLE VIOLATIONS THEREOF WERE UNDER DISCUSSION SHOULD BE UNDERLINED. EMBASSY CANBERRA ALSO REQUESTED TO MAKE REPRESENTATIONS AT HIGHEST APPROPRIATE POLITICAL AND ECONOMIC LEVELS IN GOA, DRAWING ON FOLLOWING POINTS.
- 2. USG REGARDS RECENT SPATE OF AUSTRALIAN IMPORT RESTRICTIVE MEASURES (AUTOMOTIVE VEHICLES (REF A), TIRES REF (B), TEXTILE APPAREL GOODS (REFS C AND D) AND NOW ROLLED STEEL PRODUCTS (REF E)--WITH PROSPECT OF MORE TO COME) AS EXTREMELY SERIOUS DEVELOPMENT. WE ARE MOST CONCERNED THAT SERIES OF RECENT ACTIONS REFLECTS GOA'S ADOPTION, AS MATTER

OF POLICY, OF WHOLESALE RESORT TO IMPORT RESTRICTIONS IN AN ATTEMPT TO SHIFT AUSTRALIA'S CURRENT PROBLEMS TO OTHERS.

- 3. WHILE THE TRADE DISTORTING EFFECTS OF THESE NEW MEASURES WOULD SEEM OBVIOUS AND THUS MOST REGRETTABLE, THEIR BROADER POLICY IMPLICATIONS ARE FAR MORE TROUBLE-SOME, ESPECIALLY WHEN SET AGAINST THE BACKDROP OF OTHER IMPORT RESTRICTIONS WHICH AUSTRALIA ANNOUNCED EARLIER THIS YEAR. COMBINED, THEY SET A PRECEDENT FOR INTERNATIONAL TRADE BEHAVIOR WHICH WOULD UNDERMINE OUR SHARED OBJECTIVE OF AVOIDING MEASURES WHICH WILL AGGRAVATE OUR CURRENT INTERNATIONAL AND DOMESTIC ECONOMIC DIFFICULTIES AND WHICH WILL INHIBIT THE BROAD EFFORT OF TRADE REFORM WE AND OTHER PARTICIPANTS ARE NOW EMBARKED ON IN THE MTN.
- 4. AUSTRALIA JOINED OTHER OECD COUNTRIES IN THE MAY 30, 1974 OECD DECLARATION. IT IS OUR OBJECTIVE, AND ONE THAT WE BELIEVE IS SHARED BY VIRTUALLY ALL OTHER OECD MEMBERS, THAT THIS DECLARATION BE RENEWED AT THE NEXT OECD MINISTERIAL MEETING. AS A RESULT OF THE LATEST OECD TRADE COMMITTEE MEETING, WE BELIEVED AUSTRALIA SHARED THIS LIMITED OFFICIAL USE

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OBJECTIVE. AUSTRALIA'S LATEST ACTIONS, HOWEVER, ARE NOT ONLY DISTRESSING ON THEIR OWN MERITS, BUT MORE IMPORTANT APPEAR TO CONSTITUTE A PATTERN OF POLICY WHICH IS AT VARIANCE WITH THE SPIRIT AND AIMS OF THE DECLARATION TO WHICH IT HAD ASCRIBED.

5. WITH RESPECT TO TIMING, THE PRESENT INCREASINGLY SERI-OUS STATE OF THE WORLD ECONOMY IS SUCH THAT MANY COUNTRIES ARE NOW EXPOSED TO IMPORTANT DOMESTIC ECONOMIC STRESSES. AS EXPERIENCE HAS READILY DEMONSTRATED, A RESORT TO BEGGAR-THY-NEIGHBOR ACTIONS SERVE NO PURPOSE OTHER THAN TO TRANSFER TO SUPPLYING COUNTRIES THE INTERNAL PROBLEMS WHICH THEY ARE INTENDED TO CONTAIN. DEVELOPMENTS OF THIS KIND INVARIABLY SET IN MOTION A SEQUENTIAL RETALIATORY PROCESS IN WHICH EVERYONE LOSES AND A BADLY DAMAGED WORLD TRADING SYSTEM RESULTS.

6. USG,AND WE BELIEVE OTHERS, WOULD APPRECIATE ASSURANCES FROM THE GOA THAT ITS ADOPTION OF THESE MEASURES DOES NOT PORTEND A CHANGE IN GOA POLICY IN CONTRADICTION WITH ITS RESPONSIBILITIES AND OBLIGATIONS VIS-A-VIS OTHER COUNTRIES BOTH INDIVIDUALLY AND COLLECTIVELY. SPECIFICALLY, WE

HOPE THAT THESE MEASURES WILL BE WITHDRAWN SOONEST AND THAT ADDITIONAL MEASURES WILL NOT BE IMPOSED.

- 7. IN MAKING ABOVE POINTS YOU SHOULD BEAR IN MIND FACT THAT AUSTRALIAN DELEGATE TO OECD TRADE COMMITTEE MEETING WAS MORE RESPONSIVE TO BROAD ARGUMENTS THAT AUSTRALIAN ACTIONS COULD JEOPARDIZE INTERNATIONAL CLIMATE THAN TO THEIR SPECIFIC LINK WITH TRADE PLEDGE.
- 8. WE BELIEVE THAT SCHEDULED DATE OF TRADE COMMITTEE WORKING PARTY CONSULTATIONS ON AUSTRALIAN MEASURES SHOULD BE MOVED UP. DURING DISCUSSION OF EARLIER MEASURES, AUSTRALIAN DELEGATE AT TRADE COMMITTEE MEETING MADE NO MENTION OF ANY NEW MEASURES, ALTHOUGH THEY WERE ANNOUNCED RIGHT AFTER TRADE COMMITTEE MEETING.

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9. WE HAVE ALREADY MADE SIMILAR APPROACH TO AUSTRALIAN EMBASSY HERE. INGERSOLL

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: TRADE LAW, CUSTOMS DUTIES, AUTOMOBILES, IMPORT QUOTAS, ECONOMIC PROGRAMS

Control Number: n/a Copy: SINGLE Draft Date: 12 MAR 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED

Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE055008

Document Number: 1975STATE055008
Document Source: CORE
Document Unique ID: 00
Drafter: BREDECKER:CLJ

Enclosure: n/a Executive Order: N/A Errors: N/A

Film Number: D750085-0732

From: STATE

Handling Restrictions: n/a

Image Path:

Legacy Key: link1975/newtext/t19750358/aaaabzsn.tel Line Count: 156 Locator: TEXT ON-LINE, ON MICROFILM

Office: ORIGIN EB

Original Classification: LIMITED OFFICIAL USE

Original Handling Restrictions: n/a
Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE

Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 75 CANBERRA 628(NOTA, 75 CANBERRA 455(NOTA
Review Action: RELEASED, APPROVED
Review Authority: MorefiRH

Review Comment: n/a Review Content Flags: Review Date: 16 APR 2003

Review Event:

Review Exemptions: n/a
Review History: RELEASED <16 APR 2003 by ShawDG>; APPROVED <19 MAY 2003 by MorefiRH>

Review Markings:

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JÚL 2006

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: AUSTRALIAN TRADE POLICY

TAGS: ETRD, AS

To: CANBERRA OECD PARIS

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006